Monitoring Chemicals of Emerging Concern (CECs) in California's Receiving Waters

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ORIGIN OF THE ECOSYSTEMS PANEL

- Regulatory requirements need to be based on the best available peer-reviewed science
- State of knowledge regarding CECs is incomplete
- Advisory panel needed to guide future actions statewide relating to CECs in
 - recycled water (original Panel convened in 2009)
 - aquatic ecosystems (this effort)
- Respond to questions most relevant to SWRCB mission

PANEL SELECTION PROCESS

- SCCWRP enlisted a Stakeholder Advisory Group to guide panel member selection
- All members of Recycled Water Panel retained
- Expertise in marine resources/antibiotic resistance added
- Ecosystems Panel convened in January 2010

PROCESS and PHILOSOPHY

- Open and transparent process
 - Panel member selection
 - Meeting agendas and information exchange
 - Comments and feedback
- Stakeholder advisory group with diverse interests
 - Public interest groups
 - Wastewater dischargers and storm water permittees
 - State regulatory and resource agencies
- Public commentary and panel report at each meeting
- Recommendations to be science-based

STAKEHOLDER ADVISORS

- Jim Colston (Tri-TAC)
- Chris Crompton (CA Storm Water Quality Association)
- Mark Gold (Heal the Bay)
- Amber Mace (CA Ocean Science Trust)
- Rick Moss* (SWRCB)
- Linda Sheehan (CA Coastkeeper Alliance)

^{*} succeeded by G. Dickenson and M. Emanuel

PANEL MEMBERS

- Dr. Paul Anderson
 - Human Health Toxicologist
 - Arcadis US
- Dr. Nancy Denslow
 - Biochemist
 - University of Florida
- Dr. Jörg Drewes
 - Civil Engineer
 - Colorado School of Mines

- Dr. Adam Olivieri
 - Risk Assessor
 - EOA Incorporated
- Dr. Daniel Schlenk (Chair)
 - Environmental Toxicologist
 - UC Riverside
- Dr. Shane Snyder
 - Analytical Chemist
 - University of Arizona
- Dr. Geoff Scott
 - Marine Resources
 - NOAA

MONITORING IS CRITICAL TO PROTECTING BENEFICIAL USES

- We know CECs are out there, but...
 - We lack the means to measure most of them, and
 - We are just beginning to understand their potential impacts, so
 - We cannot assess their impact fast enough, or with great certainty
- What can we do today?
 - Nothing
 - Ban all CECs
 - Measure everything humanly possible
 - Use the best available science to develop a monitoring strategy to identify CECs that have the highest chance of causing damage

HOW DO WE MONITOR FOR CECs?

- What are the relative contributions from storm water and WWTP effluent?
- What are the appropriate CECs to be monitored, including analytical methods and detection limits?
- What is the fate of CECs in WWTPs, storm, and receiving waters?
- What approaches should be used to assess biological effects?
- What is the appropriate monitoring design?
- What levels of CECs should trigger additional action? What range of actions should be considered?

SCHEDULE

- Jan 2010: Kickoff meeting
 - State of science
 - Stakeholder perspectives
- Sep 2010 Jan 2012: Four working meetings
- Feb 2012: Draft Recommendations released for public comment
- Mar 2012: Final meeting
 - Panel response to public comments on draft report
- Apr 2012: Final Report submitted to SWRCB staff
- Sep 2012: Staff recommendations released

PANEL DELIVERED FOUR PRODUCTS

- Decision making "risk-based" framework
 - A tool to prioritize CECs now and into the future
- Application of framework to discharge scenarios of interest
 - Initial list of CECs to monitor in water, sediment, biota
- Monitoring recommendations and interpretation
 - How, where and when to monitor; how to respond to results
 - A process that can adapt to changing science and chemical use
- Future recommended activities
 - Develop better monitoring tools to improve and refine the process

RISK-BASED SCREENING FRAMEWORK

- Step 1: Measure or predict occurrence (MEC or PEC)
 - Provided through investigative monitoring (e.g. regional, special studies)

- Step 2: Determine concentration that is protective of resource (aka "monitoring trigger level" or MTL)
 - Published information on no/low observable effects concentrations

- Step 3: Calculate "Monitoring Trigger Quotient" (MTQ)
 = MEC (or PEC) / MTL
 - If MTQ < 1, no concern</p>
 - If MTQ > 1, add to candidate list

DISCHARGE SCENARIOS

Effluent dominated inland waterway

- Low flow (dry weather) conditions
- No dilution of WWTP effluent

Coastal embayment

- WWTP effluent and storm water discharge
- 10 fold dilution of source input

Offshore ocean discharge

- Large WWTP outfalls in deeper water
- 100 fold dilution of WWTP effluent

HOW THE FRAMEWORK WAS APPLIED

- Panel considered chemicals for which both occurrence and toxicity data was available
 - Priority on those with known low level effects and occurrence in CA systems
- Panel considered both effluent and receiving water monitoring data
 - Maximum concentrations to be conservative
- Panel focused on non-traditional effects
 - Many CECs are suspected "endocrine disrupters" at sub-lethal concentrations
- Robust analytical methods must be available
 - Survey of commercial services industry

CECs IN WATER*

Pesticides

bifenthrin, permethrin, chlorpyrifos

Consumer products

bisphenol A, diclofenac, galaxolide, ibuprofen

Natural hormones

17b-estradiol, estrone

Antibiotics

triclosan (river scenario only)

* River and Bay scenarios only

CECs IN SEDIMENT AND TISSUE

Sediments (Bay and Ocean Scenarios)

- Plasticizers (bis-2-ethylhexyl, butylbenzyl phthalates)
- Flame retardants (PBDE-47, -99)
- Detergents (4-nonylphenol)
- Pyrethroids (bifenthrin, permethrin) Bays only

Biological tissue (All Scenarios)

- Polybrominated diphenyl ethers (PBDEs)
- Perfluorinated chemicals (e.g. PFOS)

ADAPTIVE MONITORING STRATEGY INCLUDES "OFF-RAMPS..."

High concern – Control (all controllable) sources

Elevated concern – Confirm levels; expand monitoring (ID sources); refine risk assessment; control (easy) sources

Moderate concern – Continue monitoring to ensure concentrations are not increasing

Little/No concern – Discontinue monitoring

...AND "ON-RAMPS"

- Panel recommended investigative monitoring and special studies for "data poor" CECs
 - Newly developed and/or registered drugs, pesticides, and flame retardants
- Panel recommended development of modeling tools to prescreen for problematic CECs
 - Consider production, usage, fate and potential for toxicity
- Use Panel's assessment framework to determine if CECs warrant inclusion in future monitoring ("On-Ramp")
- Incorporate new information and revisit recommendations every 3-5 years
 - Infuse the latest science and update CEC lists and tools

DEVELOP BIOLOGICAL SCREENING TOOLS

Targets impact to resources

- More relevant than simple exposure
- Different types of damage are targeted

Greater efficiency

- Less time and money than exhaustively analyzing countless chemicals
- Works for priority pollutants and CECs

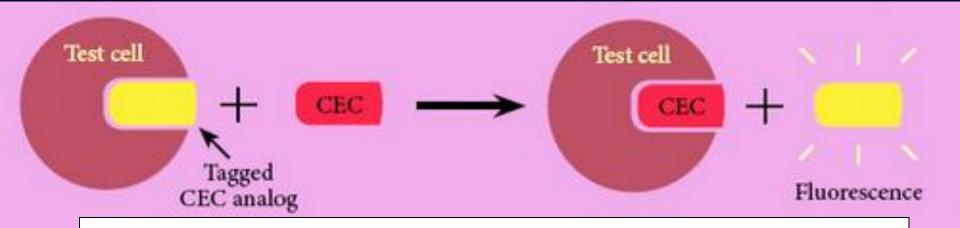
In vitro bioassays to screen for CECs in recycled water

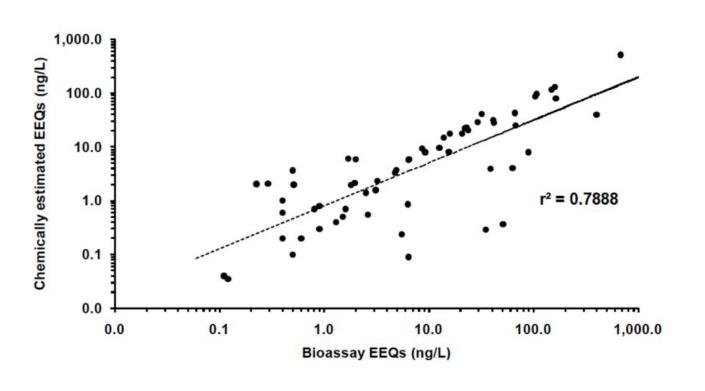
- Commercially available technology
- SWRCB Contract 10-096-250
- Results due in 2014





HOW IN VITRO BIOASSAYS WORK





CONCLUDING REMARKS

- The Panel looks forward to working with staff and stakeholders in crafting a comprehensive CEC monitoring strategy for receiving waters throughout the state
- The Panel enjoyed the process and interactions and is happy to serve the state in future assessments
- The Panel thanks the Board for the opportunity to infuse science into the process